

1 H.202

2 Introduced by Representative Larson of Burlington

3 Referred to Committee on

4 Date:

5 Subject: Health; health insurance; Medicaid; Vermont health benefit

6 exchange; single-payer; public health; payment reform; prescription

7 drugs; health information technology; medical malpractice

8 Statement of purpose: This bill proposes to set forth a strategic plan for
9 creating a single-payer and unified health system. It would establish a board to
10 ensure cost-containment in health care, to create system-wide budgets, and to
11 pursue payment reform; establish a health benefit exchange for Vermont as
12 required under federal health care reform laws; create a public-private
13 single-payer health care system to provide coverage for all Vermonters after
14 receipt of federal waivers; create a consumer and health care professional
15 advisory board; examine reforms to Vermont's medical malpractice system;
16 modify the insurance rate review process; and create a statewide drug
17 formulary.

18 An act relating to a single-payer and unified health system

19 It is hereby enacted by the General Assembly of the State of Vermont:

1 Sec. 1. PRINCIPLES

2 The general assembly adopts the following principles as a framework for
3 reforming health care in Vermont:

4 (1) It is the policy of the state of Vermont to ensure universal access to
5 and coverage for essential health services for all Vermonters. All Vermonters
6 must have access to comprehensive, high-quality health care. Systemic
7 barriers must not prevent people from accessing necessary health care. All
8 Vermonters must receive affordable and appropriate health care at the
9 appropriate time in the appropriate setting, and health care costs must be
10 contained over time.

11 (2) Health care spending growth in Vermont must be consistent with
12 growth in the state's economy and spending capacity.

13 (3) The health care system must be transparent in design, efficient in
14 operation, and accountable to the people it serves. The state must ensure
15 public participation in the design, implementation, evaluation, and
16 accountability mechanisms of the health care system.

17 (4) Primary care must be preserved and enhanced so that Vermonters
18 have care available to them, preferably within their own communities. Other
19 aspects of Vermont's health care infrastructure must be supported in such a
20 way that all Vermonters have access to necessary health services and that these
21 health services are sustainable.

1 (5) Every Vermonter should be able to choose his or her primary care
2 provider.

3 (6) Vermonters should be aware of the total cost of the health services
4 they receive. Costs should be transparent and readily understood, and
5 individuals should have a personal responsibility to maintain their own health
6 and to use health resources wisely.

7 (7) The health care system must recognize the primacy of the
8 patient-provider relationship, respecting the professional judgment of providers
9 and the informed decisions of patients.

10 (8) Vermont's health delivery system must model continuous
11 improvement of health care quality and safety, and the system therefore must
12 be evaluated for improvement in access, quality, and reliability and for
13 reductions in cost.

14 (9) A system must be implemented for containing all system costs and
15 eliminating unnecessary expenditures, including by reducing administrative
16 costs; reducing costs that do not contribute to efficient, high-quality health
17 services; and reducing care that does not improve health outcomes.

18 (10) The financing of health care in Vermont must be sufficient, fair,
19 sustainable, and shared equitably.

20 (11) State government must ensure that the health care system satisfies
21 the principles in this section.

* * * Road Map to a Single-Payer and a Unified Health Care System * * *

Sec. 2. STRATEGIC PLAN; SINGLE-PAYER AND UNIFIED HEALTH
SYSTEM

(a) As provided in Sec. 4 of this act, upon receipt by the state of necessary waivers from federal law, all Vermont residents shall be eligible for Green Mountain Care, a universal health care program that will provide health benefits through a single payment system. To the maximum extent allowable under federal law and waivers from federal law, Green Mountain Care shall include health coverage provided under the health benefit exchange established under chapter 18, subchapter 1 of Title 33; under Medicaid; under Medicare; by employers that choose to participate; and to state employees and municipal employees.

(b) The Vermont health reform board is created to develop mechanisms to reduce the rate of growth in health care through cost-containment, establishment of budgets, and payment reform.

(c) The secretary of administration or designee shall create Green Mountain Care as a universal health care program by implementing the following initiatives and planning efforts:

(1) No later than November 1, 2013, the Vermont health benefit exchange established in subchapter 1 of chapter 18 of Title 33 shall begin enrolling individuals and employers with 100 employees or fewer for coverage

1 beginning January 1, 2014. The intent of the general assembly is to establish
2 the Vermont health benefit exchange in a manner such that it may become the
3 foundation for a single-payer health system.

4 (2) No later than November 1, 2016, the Vermont health benefit
5 exchange established in subchapter 1 of chapter 18 of Title 33 shall begin
6 enrolling employers with more than 100 employees for coverage beginning
7 January 1, 2017.

8 (3) No later than January 1, 2014, the commissioner of banking,
9 insurance, securities, and health care administration shall require that all
10 individual and small group health insurance products be sold only through the
11 Vermont health benefit exchange and shall require all large group insurance
12 products to be aligned with the administrative requirements and essential
13 benefits required in the Vermont health benefit exchange. The commissioner
14 shall provide recommendations for statutory changes as part of the integration
15 plan established in Sec. 8 of this act.

16 (4) The secretary shall supervise the planning efforts, reports of which
17 are due on January 15, 2012, as provided in Sec. 8 and Secs. 10 through 14 of
18 this act, including integration of multiple payers into the Vermont health
19 benefit exchange; a continuation of the planning necessary to ensure an
20 adequate, well-trained primary care workforce; necessary retraining for any
21 employees dislocated from health care professionals or from health insurers

1 due to the simplification in the administration of health care; and unification of
2 health system planning, regulation, and public health.

3 (5) The secretary shall supervise the planning efforts, reports of which
4 are due January 15, 2013, as provided in Sec. 9 of this act, to establish the
5 financing necessary for Green Mountain Care, for recruitment and retention
6 programs for primary care health professionals, and for covering the uninsured
7 and underinsured through Medicaid and the Vermont health benefit exchange.

8 (d) The secretary of administration or designee shall obtain waivers,
9 exemptions, agreements, legislation, or a combination thereof to ensure that all
10 federal payments provided within the state for health services are paid directly
11 to Green Mountain Care. Green Mountain Care shall assume responsibility for
12 the benefits and services previously paid for by the federal programs, including
13 Medicaid, Medicare, and, after implementation, the Vermont health benefit
14 exchange. In obtaining the waivers, exemptions, agreements, legislation, or
15 combination thereof, the secretary shall negotiate with the federal government
16 a federal contribution for health care services in Vermont that reflects medical
17 inflation, the state gross domestic product, the size and age of the population,
18 the number of residents living below the poverty level, and the number of
19 Medicare-eligible individuals and that does not decrease in relation to the
20 federal contribution to other states as a result of the waivers, exemptions,
21 agreements, or savings from implementation of Green Mountain Care.

* * * Cost Containment, Budgeting, and Payment Reform * * *

Sec. 3. 18 V.S.A. chapter 220 is added to read:

CHAPTER 220. VERMONT HEALTH REFORM BOARD

§ 9371. PURPOSE

It is the intent of the general assembly to create an independent board to develop mechanisms to reduce the per capita rate of growth in health care expenditures in Vermont across all payers for health services.

§ 9372. DEFINITIONS

As used in this chapter:

(1) "Board" means the Vermont health reform board established in this chapter.

(2) "Green Mountain Care" means the public-private single-payer health system established in 33 V.S.A. chapter 18, subchapter 2.

(3) "Health care professional" means an individual, partnership, corporation, facility, or institution licensed or certified or authorized by law to provide professional health care services.

(4) "Health services" means any medically necessary treatment or procedure to maintain, diagnose, or treat an individual's physical or mental condition, including services ordered by a health care professional and medically necessary services to assist in activities of daily living.

1 (5) “Manufacturers of prescribed products” shall have the same meaning
2 as “manufacturers” in section 4631a of this title.

3 § 9373. BOARD MEMBERSHIP

4 (a) On July 1, 2011, a Vermont health reform board is created and shall
5 consist of a chair and four members. The chair shall be a full-time state
6 employee and the four other members shall be part-time state employees. All
7 members shall be exempt from the state classified system.

8 (b) The chair and the four members shall be appointed by the governor
9 with the advice and consent of the senate. The governor shall appoint one
10 member who is an expert in health policy or health financing, one member
11 who is a practicing physician, one member who has experience in or who
12 represents hospitals, one member representing employers who purchase health
13 insurance, and one member who represents consumers. The governor shall
14 name the chair.

15 (c) The term of each member shall be six years; except that of the members
16 first appointed, two shall serve for a term of two years and two shall serve for a
17 term of four years. Members of the board may be removed only for cause.

18 (d) The chair shall have general charge of the offices and employees of the
19 board but may hire a director to oversee the administration and operation.

20 § 9374. DUTIES

21 (a) In carrying out its duties, the board shall have the following objectives:

1 (1) Improve the health of the population;

2 (2) Enhance the patient experience of care, including quality, access,
3 and reliability;

4 (3) reduce or control the total cost of health care in order to contain
5 costs consistent with appropriate measures of economic growth and the state's
6 capacity to fund the system; and

7 (4) in carrying out the planning duties in this subsection, to the extent
8 feasible;

9 (A) improve health care delivery and health outcomes, including by
10 promoting integrated care, care coordination, prevention and wellness, and
11 quality and efficiency improvement;

12 (B) protect and improve individuals' access to necessary and
13 evidence-based health care;

14 (C) target reductions in costs to sources of excess cost growth;

15 (D) consider the effects on individuals of any changes in payments to
16 health care professionals and suppliers;

17 (E) consider the effects of payment reform on health care
18 professionals; and

19 (F) consider the unique needs of individuals who are eligible for both
20 Medicare and Medicaid.

1 (b) Beginning on October 1, 2011, the board shall have the following
2 duties:

3 (1) review and recommend statutory modifications to the following
4 regulatory duties of the department of banking, insurance, securities, and
5 health care administration: the hospital budget review process provided in
6 chapter 221, subchapter 7 of this title and the certificate of need process
7 provided in chapter 221, subchapter 5 of this title.

8 (2) develop and approve the payment reform pilot projects set forth in
9 section 9376 of this title to manage total health care costs, improve health care
10 outcomes, and provide a positive health care experience for patients and health
11 care professionals.

12 (3) develop methodologies for health care professional cost-containment
13 targets, global budgets, and uniform payment methods and amounts pursuant
14 to section 9375 of this title.

15 (4) review and approve recommendations from the commissioner of
16 banking, insurance, securities, and health care administration on any insurance
17 rate increases pursuant to 8 V.S.A. chapter 107, taking into consideration
18 changes in health care delivery, changes in payment methods and amounts, and
19 other issues at the discretion of the board.

20 (c) Beginning on July 1, 2013, the board shall have the following duties in
21 addition to the duties described in subsection (b) of this section:

1 (1) establish cost-containment targets and global budgets for each sector
2 of the health care system.

3 (2) review and approve global payments or capitated payments to
4 accountable care organizations, health care professionals, or other provider
5 arrangements.

6 (3) review and approve of any fee-for-service payment amounts
7 provided outside of the global payment or capitated payment.

8 (4) negotiate with health care professionals pursuant to section 9475 of
9 this title.

10 (5) provide information and recommendations to the deputy
11 commissioner of the department of Vermont health access for the Vermont
12 health benefit exchange established in chapter 18, subchapter 1 of Title 33
13 necessary to contract with health insurers to provide qualified health benefit
14 plans in the Vermont health benefit exchange.

15 (6) review and approve, with recommendations from the deputy
16 commissioner for the Vermont health benefit exchange, the benefit package for
17 qualified health benefit plans pursuant to chapter 18, subchapter 1 of Title 33.

18 (7) evaluate system-wide performance, including by identifying the
19 appropriate outcome measures:

20 (A) for utilization of health services;

1 (B) in consultation with the department of health, for quality of
2 health services and the effectiveness of prevention and health promotion
3 programs;

4 (C) for cost-containment and limiting the growth in health care
5 expenditures; and

6 (D) for other measures as determined by the board.

7 (d) Upon implementation of Green Mountain Care, the board shall have the
8 following duties in addition to the duties described in subsections (b) and (c) of
9 this section:

10 (1) review and approve, upon recommendation from the agency of
11 human services, the initial Green Mountain Care benefit package within the
12 parameters established in chapter 18, subchapter 2 of Title 33.

13 (2) review and approve the Green Mountain Care budget, including any
14 modifications to the benefit package.

15 (3) recommend appropriation estimates for Green Mountain Care
16 pursuant to 32 V.S.A. chapter 5.

17 § 9375. PAYMENT AMOUNTS; METHODS

18 (a) It is the intent of the general assembly to ensure reasonable payments to
19 health care professionals and to eliminate the shift of costs between the payers
20 of health services by ensuring that the amount paid to health care professionals
21 is sufficient and distributed equitably.

1 (b) The board shall negotiate payment amounts with health care
2 professionals, manufacturers of prescribed products, medical supply
3 companies, and other companies providing health services or health supplies in
4 order to have a consistent reimbursement amount accepted by these persons.

5 (c) The board shall establish payment methodologies for health services,
6 including using innovative payment methodologies consistent with any
7 payment reform pilot projects and with evidence-based practices. The
8 payment methods shall encourage cost containment; provision of high-quality,
9 evidence-based health services in an integrated setting; patient
10 self-management; and healthy lifestyles.

11 § 9376. PAYMENT REFORM; PILOTS

12 (a)(1) The board shall be responsible for developing pilot projects to test
13 payment reform methodologies as provided in this section. The director of
14 payment reform shall oversee the development, implementation, and
15 evaluation of the payment reform pilot projects. Whenever health insurers are
16 involved, the director shall collaborate with the commissioner of banking,
17 insurance, securities, and health care administration. The terms used in this
18 section shall have the same meanings as in chapter 13 of this title.

19 (2) The director of payment reform in the department of Vermont health
20 access shall convene a broad-based group of stakeholders, including health
21 care professionals who provide health services, health insurers, professional

1 organizations, community and nonprofit groups, consumers, businesses, school
2 districts, and state and local governments to advise the director in developing
3 and implementing the pilot projects.

4 (3) Payment reform pilot projects shall be developed and implemented
5 to manage the total costs of the health care delivery system in a region,
6 improve health outcomes for Vermonters, provide a positive health care
7 experience for patients and health care professionals, and further the following
8 objectives:

9 (A) payment reform pilot projects should align with the Blueprint for
10 Health strategic plan and the statewide health information technology plan;

11 (B) health care professionals should coordinate patient care through a
12 local entity or organization facilitating this coordination or another structure
13 which results in the coordination of patient care;

14 (C) health insurers, Medicaid, Medicare, and all other payers should
15 reimburse health care professionals for coordinating patient care through
16 consistent payment methodologies, which may include a global budget; a
17 system of cost containment limits, health outcome measures, and patient
18 satisfaction targets which may include shared savings, risk-sharing, or other
19 incentives designed to reduce costs while maintaining or improving health
20 outcomes and patient satisfaction; or another payment method providing an
21 incentive to coordinate care and control cost growth; and

1 (D) the scope of services in any capitated payment should be broad
2 and comprehensive, including prescription drugs, diagnostic services, services
3 received in a hospital, mental health and substance abuse services, and services
4 from a licensed health care practitioner.

5 (4) In addition to the objectives identified in subdivision (a)(3) of this
6 section, the design and implementation of payment reform pilot projects may
7 consider:

8 (A) alignment with the requirements of federal law to ensure the full
9 participation of Medicare in multipayer payment reform; and

10 (B) with input from long-term care providers, whether to include
11 home health services and long-term care services as part of capitated
12 payments.

13 (b) Health insurer participation.

14 (1)(A) Health insurers shall participate in the development of the
15 payment reform strategic plan for the pilot projects and in the implementation
16 of the pilot projects, including by providing incentives or fees, as required in
17 this section. This requirement may be enforced by the department of banking,
18 insurance, securities, and health care administration to the same extent as the
19 requirement to participate in the Blueprint for Health pursuant to 8 V.S.A.
20 § 4088h.

1 (B) The board may establish procedures to exempt or limit the
2 participation of health insurers offering a stand-alone dental plan or specific
3 disease or other limited-benefit coverage or participation by insurers with a
4 minimal number of covered lives as defined by the board, in consultation with
5 the commissioner of banking, insurance, securities, and health care
6 administration. Health insurers shall be exempt from participation if the
7 insurer offers only benefit plans which are paid directly to the individual
8 insured or the insured's assigned beneficiaries and for which the amount of the
9 benefit is not based upon potential medical costs or actual costs incurred.

10 (C) After the pilot projects are implemented, health insurers shall
11 have the same appeal rights as provided in section 706 of this title for
12 participation in the Blueprint for Health.

13 (2) In the event that the secretary of human services is denied
14 permission from the Centers for Medicare and Medicaid Services to include
15 financial participation by Medicare in the pilot projects, health insurers shall
16 not be required to cover the costs associated with individuals covered by
17 Medicare.

18 (c) To the extent required to avoid federal antitrust violations, the board
19 shall facilitate and supervise the participation of health care professionals,
20 health care facilities, and insurers in the planning and implementation of the
21 payment reform pilot projects, including by creating a shared incentive pool if

1 appropriate. The department shall ensure that the process and implementation
2 include sufficient state supervision over these entities to comply with federal
3 antitrust provisions.

4 (d) The board or designee shall apply for grant funding, if available, for the
5 design and implementation of the pilot projects described in this section.

6 (e) The first pilot project shall become operational no later than January 1,
7 2012, and two or more additional pilot projects shall become operational no
8 later than July 1, 2012.

9 § 9377. AGENCY COOPERATION

10 The secretary of administration shall ensure that the Vermont health reform
11 board has access to data and analysis held by any executive branch agency
12 which is necessary to carry out the board's duties as described in this chapter.

13 § 9378. RULES

14 The board may adopt rules pursuant to chapter 25 of Title 3 as needed to
15 carry out the provisions of this chapter.

* * * Public-Private Single-Payer System * * *

Sec. 4. 33 V.S.A. chapter 18 is added to read

CHAPTER 18. PUBLIC-PRIVATE SINGLE-PAYER SYSTEM

Subchapter 1. Vermont Health Benefit Exchange

§ 1801. PURPOSE

(a) It is the intent of the general assembly to establish a Vermont health benefit exchange which meets the policy established in 18 V.S.A. § 9401 and, to the extent allowable under federal law or a waiver of federal law, becomes the mechanism to create a single-payer health care system.

(b) The purpose of the Vermont health benefit exchange is to facilitate the purchase of affordable, qualified health plans in the individual and group markets in this state in order to reduce the number of uninsured and underinsured; to reduce disruption when individuals lose employer-based insurance; to reduce administrative costs in the insurance market; to promote health, prevention, and healthy lifestyles by individuals; and to improve quality of health care.

§ 1802. DEFINITIONS

For purposes of this subchapter:

(1) “Affordable Care Act” means the federal Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health

1 Care and Education Reconciliation Act of 2010 (Public Law 111-152), and as
2 further amended.

3 (2) “Deputy commissioner” means the deputy commissioner of the
4 department of Vermont health access for the Vermont health benefit exchange.

5 (3) “Health benefit plan” means a policy, contract, certificate, or
6 agreement offered or issued by a health insurer to provide, deliver, arrange for,
7 pay for, or reimburse any of the costs of health services. This term does not
8 include coverage only for accident or disability income insurance, liability
9 insurance, coverage issued as a supplement to liability insurance, workers’
10 compensation or similar insurance, automobile medical payment insurance,
11 credit-only insurance, coverage for on-site medical clinics, or other similar
12 insurance coverage where benefits for health services are secondary or
13 incidental to other insurance benefits as provided under the Affordable Care
14 Act. The term also does not include stand-alone dental or vision benefits;
15 long-term care insurance; specific disease or other limited benefit coverage,
16 Medicare supplemental health benefits, Medicare Advantage plans, and other
17 similar benefits excluded under the Affordable Care Act.

18 (4) “Health insurer” shall have the same meaning as in 18 V.S.A.
19 § 9402.

20 (5) “Qualified employer” means:

1 (A) an entity which employed an average of not more than 100
2 employees during the preceding calendar year and which:

3 (i) has its principal place of business in this state and elects to
4 provide coverage for its eligible employees through the Vermont health benefit
5 exchange, regardless of where an employee resides; or

6 (ii) elects to provide coverage through the Vermont health benefit
7 exchange for all of its eligible employees who are principally employed in this
8 state.

9 (B) After January 1, 2017, the term “qualified employer” shall
10 include employers who meet these requirements regardless of size.

11 (6) “Qualified health benefit plan” means a health benefit plan which
12 meets the requirements set forth in section 1806 of this title.

13 (7) “Qualified individual” means an individual, including a minor, who
14 is a Vermont resident and, at the time of enrollment:

15 (A) is not incarcerated, or is only incarcerated awaiting disposition of
16 charges; and

17 (B) is, or is reasonably expected to be during the time of enrollment,
18 a citizen or national of the United States or a lawfully present immigrant in the
19 United States as defined by federal law.

1 § 1803. VERMONT HEALTH BENEFIT EXCHANGE

2 (a)(1) The department of Vermont health access shall establish the
3 Vermont health benefit exchange, which shall be administered by the
4 department in consultation with the advisory board established in section 402
5 of this title.

6 (2) The Vermont health benefit exchange shall be considered a division
7 within the department of Vermont health access and shall be headed by a
8 deputy commissioner as provided in chapter 53 of Title 3.

9 (b)(1)(A) The Vermont health benefit exchange shall provide qualified
10 individuals and qualified employers with qualified health plans with effective
11 dates beginning on or before January 1, 2014. The Vermont health benefit
12 exchange may contract with qualified entities or enter into intergovernmental
13 agreements to facilitate the functions provided by the Vermont health benefit
14 exchange.

15 (B) Prior to contracting with a health insurer, the Vermont health
16 benefit exchange shall consider the insurer's historic rate increase information
17 required under section 1806 of this title, along with the information and the
18 recommendations provided to the Vermont health benefit exchange by the
19 commissioner of banking, insurance, securities, and health care administration
20 under section 2794(b)(1)(B) of the federal Public Health Service Act.

1 (2) To the extent allowable under federal law, the Vermont health
2 benefit exchange may offer health benefits to populations in addition to those
3 eligible under Subtitle D of Title I of the Affordable Care Act, including:

4 (A) comprehensive health benefits to individuals and employers who
5 are not qualified individual or qualified employers as defined by this
6 subchapter and by the Affordable Care Act;

7 (B) Medicaid benefits to individuals who are eligible, upon approval
8 by the Centers for Medicare and Medicaid Services and provided that
9 including these individuals in the health benefit exchange would not reduce
10 their Medicaid benefits;

11 (C) Medicare benefits to individuals who are eligible, upon approval
12 by the Centers for Medicare and Medicaid Services and provided that
13 including these individuals in the health benefit exchange would not reduce
14 their Medicare benefits; and

15 (D) state employees and municipal employees.

16 (3) To the extent allowable under federal law, the Vermont health
17 benefit exchange may offer health benefits to employees for injuries arising out
18 of or in the course of employment in lieu of medical benefits provided pursuant
19 to chapter 9 of Title 21 (workers' compensation).

20 (c) If the Vermont health benefit exchange is required by the secretary of
21 the U.S. Department of Health and Human Services to contract with more than

1 one health insurer, the Vermont health benefit exchange shall determine the
2 appropriate method to provide a unified, simplified claims administration,
3 benefit management, and billing system for any health insurer offering a
4 qualified health benefit plan. The Vermont health benefit exchange may offer
5 this service to other health insurers, workers' compensation insurers,
6 employers, or other entities in order to simplify administrative requirements for
7 health benefits.

8 (d) The Vermont health benefit exchange may enter into
9 information-sharing agreements with federal and state agencies and other state
10 exchanges to carry out its responsibilities under this subchapter provided such
11 agreements include adequate protections with respect to the confidentiality of
12 the information to be shared and provided such agreements comply with all
13 applicable state and federal laws and regulations.

14 § 1804. QUALIFIED EMPLOYERS

15 (a) A qualified employer shall be an employer who, on at least 50 percent
16 of its working days during the preceding calendar quarter, employed at least
17 one and no more than 100 employees, and the term "qualified employer"
18 includes self-employed persons. Calculation of the number of employees of a
19 qualified employer shall not include a part-time employee who works less than
20 30 hours per week.

1 (b) An employer with 100 or fewer employees that offers a qualified health
2 benefit plan to its employees through the Vermont health benefit exchange
3 may continue to participate in the exchange even if the employer's size grows
4 beyond 100 employees as long as the employer continuously makes qualified
5 health benefit plans in the Vermont health benefit exchange available to its
6 employees.

7 § 1805. DUTIES AND RESPONSIBILITIES

8 The Vermont health benefit exchange shall have the following duties and
9 responsibilities consistent with the Affordable Care Act:

10 (1) offer coverage for health services through qualified health benefit
11 plans, including by creating a process for:

12 (A) the certification, decertification, and recertification of qualified
13 health benefit plans as described in section 1806 of this title;

14 (B) enrolling individuals in qualified health benefit plans, including
15 through open enrollment periods as provided in the Affordable Care Act and
16 ensuring that individuals may transfer coverage between qualified health
17 benefit plans and other sources of coverage as seamlessly as possible;

18 (C) collecting premium payments made for qualified health benefit
19 plans from employers and individuals on a pretax basis, including collecting
20 premium payments from multiple employers of one individual for a single plan
21 covering that individual; and

1 (D) creating a simplified and uniform system for the administration
2 of health benefits.

3 (2) Determining eligibility for and enrolling individuals in Medicaid,
4 Dr. Dynasaur, VPharm, and VermontRx pursuant to chapter 19 of this title.

5 (3) Creating and maintaining consumer assistance tools, including a
6 website through which enrollees and prospective enrollees of qualified health
7 plans may obtain standardized comparative information on such plans and a
8 toll-free telephone hotline to respond to requests for assistance.

9 (4) Creating standardized forms and formats for presenting health
10 benefit options in the Vermont health benefit exchange, including the use of
11 the uniform outline of coverage established under section 2715 of the federal
12 Public Health Services Act.

13 (5) Assigning a quality and wellness rating to each qualified health plan
14 offered through the Vermont health benefit exchange and determining each
15 qualified health plan's level of coverage in accordance with regulations issued
16 by the U.S. Department of Health and Human Services.

17 (6) Determining enrollee premiums and subsidies as required by the
18 secretary of the U.S. Treasury or of the U.S. Department of Health and Human
19 Services and informing consumers of eligibility for premiums and subsidies,
20 including by providing an electronic calculator to determine the actual cost of
21 coverage after application of any premium tax credit under section 36B of the

1 Internal Revenue Code of 1986 and any cost-sharing reduction under section
2 1402 of the Affordable Care Act.

3 (7) Transferring to the federal secretary of the Treasury the name and
4 taxpayer identification number of each individual who was an employee of an
5 employer but who was determined to be eligible for the premium tax credit
6 under section 36B of the Internal Revenue Code of 1986 for the following
7 reasons:

8 (A) The employer did not provide minimum essential coverage; or

9 (B) The employer provided the minimum essential coverage, but it
10 was determined under section 36B(c)(2)(C) of the Internal Revenue Code to be
11 either unaffordable to the employee or not to provide the required minimum
12 actuarial value.

13 (8) Performing duties required by the secretary of the U.S. Department
14 of Health and Human Services or the secretary of the Treasury related to
15 determining eligibility for the individual responsibility requirement
16 exemptions, including:

17 (A) Granting a certification attesting that an individual is exempt
18 from the individual responsibility requirement or from the penalty for violating
19 that requirement, if there is no affordable qualified health plan available
20 through the Vermont health benefit exchange or the individual's employer for
21 that individual or if the individual meets the requirements for any exemption

1 from the individual responsibility requirement or from the penalty pursuant to
2 section 5000A of the Internal Revenue Code of 1986; and

3 (B) transferring to the federal secretary of the Treasury a list of the
4 individuals who are issued a certification under subdivision (8)(A) of this
5 section, including the name and taxpayer identification number of each
6 individual.

7 (9)(A) Transferring to the federal secretary of the Treasury the name and
8 taxpayer identification number of each individual who notifies the Vermont
9 health benefit exchange that he or she has changed employers and of each
10 individual who ceases coverage under a qualified health plan during a plan
11 year and the effective date of that cessation; and

12 (B) Communicating to each employer the name of each of its
13 employees and the effective date of the cessation reported to the Treasury
14 under this subdivision.

15 (10) Establishing a navigator program as described in section 1807 of
16 this title.

17 (11) Reviewing the rate of premium growth within and outside of the
18 Vermont health benefit exchange.

19 (12) Crediting the amount of any free choice voucher to the monthly
20 premium of the plan in which a qualified employee is enrolled and collecting
21 the amount credited from the offering employer.

1 (13) Providing consumers with satisfaction surveys and other
2 mechanisms for evaluating and informing the deputy commissioner and the
3 commissioner of banking, insurance, securities, and health care administration
4 of the performance of qualified health benefit plans.

5 (14) Ensuring consumers have easy and simple access to the relevant
6 grievance and appeals processes pursuant to 8 V.S.A. chapter 107 and 3 V.S.A.
7 § 3090 (human services board).

8 (15) Consulting with the advisory board established in section 402 of
9 this title to obtain information and advice as necessary to fulfill the duties
10 outlined in this subchapter.

11 § 1806. QUALIFIED HEALTH BENEFIT PLANS

12 (a) Prior to contracting with a qualified health benefit plan, the deputy
13 commissioner shall determine that making the plan available through the
14 Vermont health benefit exchange is in the best interest of individuals and
15 qualified employers in this state.

16 (b) A qualified health benefit plan shall provide the following benefits:

17 (1)(A) The essential benefits package required by section 1302(a) of the
18 Affordable Care Act and any additional benefits required by the deputy
19 commissioner by rule after consultation with the advisory board established in
20 section 402 of this title and after approval from the Vermont health reform
21 board established in chapter 220 of Title 18.

1 (B) Notwithstanding subdivision (1)(A) of this subsection, a health
2 insurer may offer a plan that provides more limited dental benefits if such plan
3 meets the requirements of section 9832(c)(2)(A) of the Internal Revenue Code
4 and provides pediatric dental benefits meeting the requirements of section
5 1302(b)(1)(J) of the Affordable Care Act either separately or in conjunction
6 with a qualified health plan.

7 (2) At least the silver level of coverage as defined by section 1302 of the
8 Affordable Care Act and the cost-sharing limitations for individuals provided
9 in section 1302 of the Affordable Care Act, as well as any more restrictive
10 requirements specified by the deputy commissioner by rule after consultation
11 with the advisory board established in section 402 of this title and after
12 approval from the Vermont health reform board established in chapter 220 of
13 Title 18.

14 (3) For qualified health benefit plans offered to employers, a deductible
15 which meets the limitations provided in section 1302 of the Affordable Care
16 Act and any more restrictive requirements required by the deputy
17 commissioner by rule after consultation with the advisory board and after
18 approval from the Vermont health reform board established in chapter 220 of
19 Title 18.

20 (c) A qualified health benefit plan shall meet the following minimum
21 prevention, quality, and wellness requirements:

1 (1) standards for marketing practices, network adequacy, essential
2 community providers in underserved areas, accreditation, quality
3 improvement, and information on quality measures for health benefit plan
4 performance as provided in section 1311 of the Affordable Care Act and more
5 restrictive requirements provided by 8 V.S.A. chapter 107;

6 (2) quality and wellness standards as specified in rule by the deputy
7 commissioner, after consultation with the commissioners of health and of
8 banking, insurance, securities, and health care administration and with the
9 advisory board established in section 402 of this title; and

10 (3) standards for participation in the Blueprint for Health as provided in
11 18 V.S.A. chapter 13.

12 (d) A qualified health benefit plan shall provide uniform enrollment forms
13 and descriptions of coverage as determined by the deputy commissioner and
14 the commissioner of banking, insurance, securities, and health care
15 administration.

16 (e)(1) A qualified health benefit plan shall comply with the following
17 insurance and consumer information requirements:

18 (A)(i) Obtain premium approval through the rate review process
19 provided in 8 V.S.A. chapter 107; and

20 (ii) Submit to the commissioner of banking, insurance, securities,
21 and health care administration a justification for any premium increase before

1 implementation of that increase and prominently post this information on the
2 health insurer's website.

3 (B) Offer at least one qualified health plan at the silver level and at
4 least one qualified health plan at the gold level, as defined in section 1302 of
5 the Affordable Care Act.

6 (C) Charge the same premium rate for each qualified health plan
7 without regard to whether the plan is offered through the Vermont health
8 benefit exchange and without regard to whether the plan is offered directly
9 from the carrier or through an insurance agent.

10 (D) Provide accurate and timely disclosure of information to the
11 public and to the Vermont health benefit exchange relating to claims denials,
12 enrollment data, rating practices, out-of-network coverage, enrollee and
13 participant rights provided by Title I of the Affordable Care Act, and other
14 information as required by the deputy commissioner or by the commissioner of
15 banking, insurance, securities, and health care administration.

16 (E) Provide information in a timely manner to individuals, upon
17 request, regarding the cost-sharing amounts for that individual's health benefit
18 plan.

19 (2) A qualified health benefit plan shall comply with all other insurance
20 requirements for health insurers as provided in 8 V.S.A. chapter 107, including

1 licensure or solvency requirements, and as specified by the commissioner of
2 banking, insurance, securities, and health care administration.

3 (f) The Vermont health benefit exchange shall not exclude a health benefit
4 plan:

5 (1) on the basis that the plan is a fee-for-service plan;

6 (2) through the imposition of premium price controls by the Vermont
7 health benefit exchange; or

8 (3) on the basis that the health benefit plan provides treatments
9 necessary to prevent patients' deaths in circumstances the Vermont health
10 benefit exchange determines are inappropriate or too costly.

11 § 1807. NAVIGATORS

12 (a) The Vermont health benefit exchange shall establish a navigator
13 program to assist individuals and employers in enrolling in a qualified health
14 benefit plan offered under the Vermont health benefit exchange. The Vermont
15 health benefit exchange shall select individuals and entities qualified to serve
16 as navigators and shall award grants to navigators for the performance of their
17 duties.

18 (b) Navigators shall have the following duties:

19 (1) Conduct public education activities to raise awareness of the
20 availability of qualified health plans;

1 (2) Distribute fair and impartial information concerning enrollment in
2 qualified health plans and concerning the availability of premium tax credits
3 and cost-sharing reductions;

4 (3) Facilitate enrollment in qualified health plans, Medicaid,
5 Dr. Dynasaur, VPharm, and VermontRx;

6 (4) Provide referrals to the office of health care ombudsman and any
7 other appropriate agency for any enrollee with a grievance, complaint, or
8 question regarding his or her health benefit plan, coverage, or a determination
9 under that plan or coverage;

10 (5) Provide information in a manner that is culturally and linguistically
11 appropriate to the needs of the population being served by the Vermont health
12 benefit exchange; and

13 (6) Distribute information to health care professionals, community
14 organizations, and others to facilitate the enrollment of individuals who are
15 eligible for Medicaid, Dr. Dynasaur, VPharm, VermontRx, or the Vermont
16 health benefit exchange in order to ensure that all eligible individuals are
17 enrolled.

18 § 1808. FINANCIAL INTEGRITY

19 (a) The Vermont health benefit exchange shall:

20 (1) Keep an accurate accounting of all activities, receipts, and
21 expenditures and submit this information annually as required by federal law;

1 (2) Cooperate with the secretary of the U.S. Department of Health and
2 Human Services or the inspector general of the U.S. Department of Health and
3 Human Services in any investigation into the affairs of the Vermont health
4 benefit exchange, examination of the properties and records of the Vermont
5 health benefit exchange, or requirement for periodic reports in relation to the
6 activities undertaken by the Vermont health benefit exchange.

7 (b) In carrying out its activities under this subchapter, the Vermont health
8 benefit exchange shall not use any funds intended for the administrative and
9 operational expenses of the Vermont health benefit exchange for staff retreats,
10 promotional giveaways, excessive executive compensation, or promotion of
11 federal or state legislative or regulatory modifications.

12 § 1809. PUBLICATION OF COSTS

13 The Vermont health benefit exchange shall publish the average costs of
14 licensing, regulatory fees, and any other payments required by the exchange
15 and shall publish the administrative costs of the exchange on a website
16 intended to educate consumers about such costs. This information shall
17 include information on monies lost to waste, fraud, and abuse.

18 § 1810. RULES

19 The secretary of human services may adopt rules pursuant to chapter 25 of
20 Title 3 as needed to carry out the duties and functions established in this
21 subchapter.

Subchapter 2. Green Mountain Care

§ 1821. PURPOSE

The purpose of Green Mountain Care is to provide comprehensive, affordable, high-quality health care coverage for all Vermont residents in a seamless manner regardless of income, assets, health status, or availability of other health insurance. Green Mountain Care shall contain costs: by providing incentives to residents to avoid preventable health conditions, promote health, and avoid unnecessary emergency room visits; by innovative payment mechanisms to health care professionals, such as global payments; and by encouraging the management of health services through the Blueprint for Health.

§ 1822. DEFINITIONS

For purposes of this subchapter:

(1) "Agency" means the agency of human services.

(2) "CHIP funds" means federal funds available under Title XXI of the Social Security Act.

(3) "Chronic care" means health services provided by a health care professional for an established clinical condition that is expected to last one year or more and that requires ongoing clinical management, health services that attempt to restore the individual to highest function and that minimize the negative effects of the condition and prevent complications related to chronic

1 conditions. Examples of chronic conditions include diabetes, hypertension,
2 cardiovascular disease, cancer, asthma, pulmonary disease, substance abuse,
3 mental illness, spinal cord injury, and hyperlipidemia.

4 (4) "Health care professional" means an individual, partnership,
5 corporation, facility, or institution licensed or certified or authorized by law to
6 provide professional health care services.

7 (5) "Health service" means any medically necessary treatment or
8 procedure to maintain, diagnose, or treat an individual's physical or mental
9 condition, including services ordered by a health care professional and
10 medically necessary services to assist in activities of daily living.

11 (6) "Hospital" shall have the same meaning as in 18 V.S.A. § 1902 and
12 may include hospitals located out of the state.

13 (7) "Preventive care" means health services provided by health care
14 professionals to identify and treat asymptomatic individuals who have
15 developed risk factors or preclinical disease, but in whom the disease is not
16 clinically apparent, including immunizations and screening, counseling,
17 treatment, and medication determined by scientific evidence to be effective in
18 preventing or detecting a condition.

19 (8) "Primary care" means health services provided by health care
20 professionals specifically trained for and skilled in first-contact and continuing
21 care for individuals with signs, symptoms, or health concerns, not limited by

1 problem origin, organ system, or diagnosis, and shall include prenatal care and
2 mental health and substance abuse treatment.

3 (9) "Secretary" means the secretary of human services.

4 (10) "Smart card" means a card to authenticate patient identity which,
5 consistent with the privacy and security standards provided in the state's health
6 information technology plan established under 18 V.S.A. chapter 219, enables
7 a health care professional or provider to access patients' health records and
8 facilitates payment for health services.

9 (11) "Vermont resident" means an individual domiciled in Vermont as
10 evidenced by an intent to maintain a principal dwelling place in Vermont
11 indefinitely and to return to Vermont if temporarily absent, coupled with an act
12 or acts consistent with that intent.

13 § 1823. ELIGIBILITY

14 (a) Upon implementation, all Vermont residents shall be eligible for Green
15 Mountain Care. The agency shall establish standards for the verification of
16 residency.

17 (b) An individual may enroll in Green Mountain Care regardless of
18 whether the individual's employer offers health insurance for which the
19 individual is eligible.

1 (c) The agency shall establish a procedure to enroll residents and shall
2 provide each with a smart card that may be used by health care professionals
3 for payment.

4 (d)(1) The agency shall establish by rule a process to allow health care
5 professionals to presume an individual is eligible based on the information
6 provided on a simplified application.

7 (2) After submission of the application, the agency shall collect
8 additional information as necessary to determine whether Medicaid or CHIP
9 funds may be applied toward the cost of the health services provided, but shall
10 provide payment for any health services received by the individual from the
11 time the application is submitted.

12 (e) Vermont residents who are temporarily out of the state on a short-term
13 basis and who intend to return and reside in Vermont shall remain eligible for
14 Green Mountain Care while outside Vermont.

15 (f) A nonresident visiting Vermont, or his or her insurer, shall be billed for
16 all services received. The agency may enter into intergovernmental
17 arrangements or contracts with other states and countries to provide reciprocal
18 coverage for temporary visitors.

19 (g) An employer with an existing retiree benefit program may elect to
20 provide retiree benefits through Green Mountain Care. However, if an
21 employer does not elect to provide retiree benefits through Green Mountain

1 Care, Green Mountain Care shall be the secondary payer to the retiree's health
2 benefit plan.

3 (h) Green Mountain Care shall maintain a robust and adequate network of
4 health care professionals, including mental health professionals.

5 § 1824. HEALTH BENEFITS

6 (a)(1) Green Mountain Care shall provide coverage at least as
7 comprehensive as the essential benefit package provided for the Vermont
8 health benefit exchange established in subchapter 1 of this chapter, which shall
9 include primary care, preventive care, chronic care, acute episodic care, and
10 hospital services. The Vermont health reform board established in 18 V.S.A.
11 chapter 220 shall approve the scope of the benefit package as part of its review
12 of the Green Mountain Care budget.

13 (2) If funds allow, Green Mountain Care shall provide a basic dental and
14 vision benefit modeled on common benefits offered in stand-alone dental and
15 vision plans available in this state.

16 (b) Green Mountain Care shall include cost-sharing and out-of-pocket
17 limitations as determined by the Vermont health reform board, after
18 recommendations from the agency, as part of its review of the Green Mountain
19 Care budget. There shall be a waiver of the cost-sharing requirement for
20 chronic care for individuals participating in chronic care management and for
21 primary and preventive care.

1 (c)(1) For individuals eligible for Medicaid, the benefit package shall
2 include the scope of benefits provided to these individuals on January 1, 2014,
3 except that, consistent with federal law, the Vermont health reform board may
4 modify benefits to these individuals; provided that individuals whose benefits
5 are paid for with Medicaid or CHIP funds shall receive, at a minimum, the
6 Green Mountain Care benefit package.

7 (2) For children eligible for benefits paid for with Medicaid funds, the
8 benefit package shall include early and periodic screening, diagnosis, and
9 treatment services as defined under federal law.

10 (3) For individuals eligible for Medicare, the benefit package shall
11 include, at a minimum, the scope of benefits provided to these individuals on
12 January 1, 2014.

13 § 1825. BLUEPRINT FOR HEALTH

14 (a) All individuals enrolled in Green Mountain Care shall have a primary
15 health care professional who is involved with the Blueprint for Health
16 established in 18 V.S.A. chapter 13, which includes patient-centered medical
17 homes and multi-disciplinary community health teams to support
18 well-coordinated health services. The agency shall determine a method to
19 approve a specialist as a patient's primary health care professional for the
20 purposes of establishing a medical home for the patient.

1 (b) The Blueprint for Health established in 18 V.S.A. chapter 13 shall be
2 integrated with Green Mountain Care.

3 § 1826. ADMINISTRATION; ENROLLMENT

4 (a) The agency may, under an open bidding process, solicit and receive
5 bids from insurance carriers or third-party administrators for administration of
6 certain elements of Green Mountain Care.

7 (b)(1) Nothing in this subchapter shall require an individual covered by
8 health insurance to terminate that insurance.

9 (2) Notwithstanding the provisions of subdivision (1) of this subsection,
10 after implementation of Green Mountain Care, private insurance companies
11 shall be prohibited from selling health insurance policies in Vermont that cover
12 services also covered by Green Mountain Care.

13 (c) An individual may elect to maintain supplemental health insurance if
14 the individual so chooses, provided that after implementation of Green
15 Mountain Care, the supplemental insurance shall cover only services that are
16 not also covered by Green Mountain Care.

17 (d) Except for cost-sharing, Vermonters shall not be billed any additional
18 amount for health services covered by Green Mountain Care.

19 (e) The agency shall seek permission from the Centers for Medicare and
20 Medicaid Services to be the administrator for the Medicare program in
21 Vermont. If the agency is unsuccessful in obtaining such permission, Green

1 Mountain Care shall be the secondary payer with respect to any health service
2 that may be covered in whole or in part by Title XVIII of the Social Security
3 Act (Medicare).

4 (f) Green Mountain Care shall be the secondary payer with respect to any
5 health service that may be covered in whole or in part by any other health
6 benefit plan funded solely with federal funds, such as federal health benefit
7 plans offered by the Veterans' Administration, by the military, or to federal
8 employees.

9 (g) The agency shall seek a waiver under Section 1115 of the Social
10 Security Act to include Medicaid and under Section 2107(e)(2)(A) of the
11 Social Security Act to include SCHIP in Green Mountain Care. If the agency
12 is unsuccessful in obtaining one or both of these waivers, Green Mountain
13 Care shall be the secondary payer with respect to any health service that may
14 be covered in whole or in part by Title XIX of the Social Security Act
15 (Medicaid) or Title XXI of the Social Security Act (CHIP), as applicable.

16 (h) Any prescription drug coverage offered by Green Mountain Care shall
17 be consistent with the standards and procedures applicable to the pharmacy
18 best practices and cost control program established in sections 1996 and 1998
19 of this title and the state drug formulary established in chapter 91, subchapter 4
20 of Title 18.

1 (i) The agency shall make available the necessary information, forms,
2 access to eligibility or enrollment computer systems, and billing procedures to
3 health care professionals to ensure immediate enrollment for individuals in
4 Green Mountain Care at the point of service or treatment.

5 (j) An individual aggrieved by an adverse decision of the agency or plan
6 administrator may appeal to the human services board as provided in 3 V.S.A.
7 § 3090.

8 § 1827. BUDGET PROPOSAL; COST-CONTAINMENT

9 For each state fiscal year, the agency shall develop a budget for Green
10 Mountain Care based on the payment methodologies, payment amounts, and
11 cost-containment targets established by the Vermont health reform board. The
12 agency shall propose its budget for Green Mountain Care to the Vermont
13 health reform board at such time as required by the board for its consideration.

14 § 1828. GREEN MOUNTAIN CARE FUND

15 (a) The Green Mountain Care fund is established in the state treasury as a
16 special fund to be the single source to finance health care coverage for all
17 Vermonters.

18 (b) Into the fund shall be deposited:

19 (1) transfers or appropriations from the general fund, authorized by the
20 general assembly;

1 (2) if authorized by a waiver from federal law, federal funds for
2 Medicaid, Medicare, and the Vermont health benefit exchange established in
3 chapter 18, subchapter 1 of this title; and

4 (3) the proceeds from grants, donations, contributions, taxes, and any
5 other sources of revenue as may be provided by statute or by rule.

6 (c) The fund shall be administered pursuant to chapter 7, subchapter 5 of
7 Title 32, except that interest earned on the fund and any remaining balance
8 shall be retained in the fund. The agency shall maintain records indicating the
9 amount of money in the fund at any time.

10 (d) All monies received by or generated to the fund shall be used only for
11 the administration and delivery of health services covered by Green Mountain
12 Care as provided in this subchapter.

13 § 1829. IMPLEMENTATION

14 Green Mountain Care shall be implemented upon receipt of a waiver
15 pursuant to Section 1332 of the Affordable Care Act. As soon as available
16 under federal law, the secretary of administration shall seek a waiver to allow
17 the state to suspend operation of the Vermont health benefit exchange and to
18 enable Vermont to receive the appropriate federal fund contribution in lieu of
19 the federal premium tax credits, cost-sharing subsidies, and small business tax
20 credits provided in the Affordable Care Act. The secretary may seek a waiver

1 from other provisions of the Affordable Care Act as necessary to ensure the
2 operation of Green Mountain Care.

3 Sec. 5. 33 V.S.A. § 401 is amended to read:

4 § 401. COMPOSITION OF DEPARTMENT

5 The department of Vermont health access, created under 3 V.S.A. § 3088,
6 shall consist of the commissioner of Vermont health access, the medical
7 director, a health care eligibility unit; and all divisions within the department,
8 including the divisions of managed care; health care reform; the Vermont
9 health benefit exchange; and Medicaid policy, fiscal, and support services.

10 Sec. 6. TRANSFER OF POSITIONS; HEALTH CARE ELIGIBILITY

11 UNIT

12 Effective October 1, 2011, the secretary of administration shall transfer to
13 and place under the supervision of the commissioner of Vermont health access
14 all employees, professional and support staff, consultants, positions, and all
15 balances of all appropriation amounts for personal services and operating
16 expenses for the administration of health care eligibility currently contained in
17 the department for children and families.

* * * Consumer and Health Care Professional Advisory Board * * *

Sec. 7. 33 V.S.A. § 402 is added to read:

§ 402. CONSUMER AND HEALTH CARE PROFESSIONAL ADVISORY
BOARD

(a)(1) A consumer and health care professional advisory board is created for the purpose of advising the commissioner of Vermont health access with respect to policy development and program administration for the Vermont health benefit exchange, Medicaid, the Vermont health access plan, VPharm, and VermontRx.

(2) The board shall have an opportunity to review and comment upon agency policy initiatives pertaining to quality improvement initiatives and to health care benefits and eligibility for individuals receiving services through Medicaid, programs funded with Medicaid funds under a Section 1115 waiver, or the Vermont health benefit exchange. It also shall have the opportunity to comment on proposed rules prior to commencement of the rulemaking process pursuant to chapter 25 of Title 3 and on waiver or waiver amendment applications prior to submission to the Centers for Medicare and Medicaid Services.

(3) Prior to the annual budget development process, the department of Vermont health access shall engage the advisory committee in setting

1 priorities, including consideration of scope of benefits, beneficiary eligibility,
2 funding outlook, financing options, and possible budget recommendations.

3 (b) The advisory committee shall make policy recommendations on
4 proposals of the department of Vermont health access to the department, the
5 health access oversight committee, the senate committee on health and welfare,
6 and the house committees on health care and on human services. When the
7 general assembly is not in session, the commissioner shall respond in writing
8 to these recommendations, a copy of which shall be provided to each of the
9 legislative committees of jurisdiction.

10 (c) During the legislative session, the commissioner shall provide the
11 committee at regularly scheduled meetings with updates on the status of policy
12 and budget proposals.

13 (d) The commissioner shall convene the advisory committee at least six
14 times during each calendar year.

15 (e)(1) At least one-third of the members of the advisory committee shall be
16 recipients of Medicaid, VHAP, VPharm, VermontRx, or enrollees in the
17 Vermont health benefit exchange. Such members shall receive per diem
18 compensation and reimbursement of expenses pursuant to 32 V.S.A. § 1010,
19 including costs of travel, child care, personal assistance services, and any other
20 service necessary for participation on the committee and approved by the
21 commissioner.

(f) The commissioner shall appoint members of the advisory committee, who shall serve staggered three-year terms. The commissioner may remove members of the committee who fail to attend three consecutive meetings and may appoint replacements.

Sec. 8. INTEGRATION PLAN

(1) How to fully integrate or align Medicaid, Medicare, private insurance, associations, state employees, and municipal employees into or with the Vermont health benefit exchange and Green Mountain Care established in chapter 18 of Title 33, including:

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1 111-152), and as further amended (“Affordable Care Act”), to ensure that the
2 health coverage is affordable for this population.

3 (B) The statutory changes necessary to integrate the private insurance
4 markets with the Vermont health benefit exchange, including whether to
5 impose a moratorium on the issuance of new association policies prior to 2014,
6 as well as whether to continue exemptions for associations pursuant to
7 8 V.S.A. § 4080a(h)(3) after implementation of the Vermont health benefit
8 exchange and if so, what criteria to use.

9 (C) In consultation with the Vermont health reform board, the design
10 of a common benefit package for the Vermont health benefit exchange. When
11 creating the common benefit package, the secretary shall compare the essential
12 benefits package defined under federal regulations implementing the
13 Affordable Care Act with Vermont’s insurance mandates, consider the
14 affordability of cost-sharing both with and without the cost-sharing subsidy
15 provided under federal regulations implementing the Affordable Care Act, and
16 determine the feasibility and appropriate design of cost-sharing amounts which
17 provide an incentive to patients to seek evidence-based health interventions
18 and to avoid health services with less proven effectiveness.

19 (2) Once Green Mountain Care is implemented, whether to allow
20 employers and individuals to purchase coverage for supplemental health

1 services from Green Mountain Care or to allow private insurers to provide
2 supplemental insurance plans.

3 Sec. 9. FINANCING PLANS

4 (a) The secretary of administration or designee shall recommend two
5 financing plans to the house committees on health care and on ways and means
6 and the senate committees on health and welfare and on finance no later than
7 January 15, 2013.

8 (1) One plan shall recommend the amounts and necessary mechanisms
9 to finance any initiatives which must be implemented by January 1, 2014 in
10 order to provide coverage to all Vermonters in the absence of a waiver from
11 certain federal health care reform provisions established in section 1332 of the
12 Patient Protection and Affordable Care Act (Public Law 111-148), as amended
13 by the federal Health Care and Education Reconciliation Act of 2010 (Public
14 Law 111-152), and as further amended ("Affordable Care Act").

15 (2) The second plan shall recommend the amounts and necessary
16 mechanisms to finance Green Mountain Care and any systems improvements
17 needed to achieve a public-private single payer health care system. The
18 secretary shall recommend whether nonresidents employed by Vermont
19 businesses should be eligible for Green Mountain Care and other cross-border
20 issues.

1 (b) In developing both financing plans, the secretary shall consider the
2 following:

3 (1) financing sources, including adjustments to the income tax, a payroll
4 tax, consumption taxes, provider assessments required under 33 V.S.A. chapter
5 19, the employer assessment required by 21 V.S.A. chapter 25, other new or
6 existing taxes, and additional options as determined by the secretary;

7 (2) the impacts of the various financing sources, including levels of
8 deductibility of any tax or assessment system contemplated;

9 (3) issues involving federal law and taxation;

10 (4) impacts of tax system changes:

11 (A) on individuals, households, businesses, public sector entities, and
12 the nonprofit community;

13 (B) over time, on changing revenue needs; and

14 (C) for the transitional period, while the tax system and health care
15 cost structure are changing, strategies may be needed to avoid double
16 payments, such as premiums and tax obligations;

17 (5) growth in health care spending relative to needs and capacity to pay;

18 (6) the costs of maintaining existing state insurance mandates and other
19 appropriate considerations in order to determine the state contribution required
20 under the Affordable Care Act;

1 (7) additional funds needed to support recruitment and retention
2 programs for primary care health professionals in order to address the primary
3 care shortage;

4 (8) additional funds needed to provide coverage for the uninsured who
5 are eligible for Medicaid, Dr. Dynasaur, and the Vermont health benefit
6 exchange in 2014;

7 (9) funding mechanisms to ensure that operations of both the Vermont
8 health benefit exchange and Green Mountain Care are self-sustaining.

9 Sec. 10. HEALTH INFORMATION TECHNOLOGY PLAN

10 (a) The secretary of administration or designee, in consultation with the
11 Vermont health reform board and the commissioner of Vermont health access,
12 shall review the health information technology plan required by 18 V.S.A.
13 § 9351 to ensure that the plan reflects the creation of the Vermont health
14 benefit exchange; the transition to a public-private single payer health system
15 pursuant to 33 V.S.A. chapter 18, subchapter 2; and any necessary
16 development or modifications to public health information technology and data
17 and to public health surveillance systems, to ensure that there is progress
18 toward full implementation.

19 (b) In conducting this review, the secretary of administration may issue a
20 request for proposals for an independent design and implementation plan
21 which would describe how to integrate existing health information systems to

1 carry out the purposes of this act, detail how to develop the necessary capacity
2 in health information systems, determine the funding needed for such
3 development, and quantify the existing funding sources available for such
4 development. The health information technology plan or design and
5 implementation plan shall also include:

6 (1) the creation of a smart card as defined in 33 V.S.A. § 1822 in order
7 to ensure that this technology is developed prior to the implementation of
8 Green Mountain Care;

9 (2) a review of the multi-payer database established in 18 V.S.A. § 9410
10 to determine whether there are systems modifications needed to use the
11 database to reduce fraud, waste, and abuse; and

12 (3) other systems analysis as specified by the secretary.

13 (c) The secretary shall make recommendations to the house committee on
14 health care and the senate committee on health and welfare based on the design
15 and implementation plan no later than January 15, 2012.

16 Sec. 11. HEALTH SYSTEM PLANNING, REGULATION, AND PUBLIC

17 HEALTH

18 No later than January 15, 2012, the secretary of administration or designee
19 shall make recommendations to the house committee on health care and the
20 senate committee on health and welfare on how to unify Vermont's current
21 efforts around health system planning, regulation, and public health, including:

1 (1) How best to align the agency of human services' public health
2 promotion activities with Medicaid, the Vermont health benefit exchange
3 functions, Green Mountain Care, and activities of the Vermont health reform
4 board established in 18 V.S.A. chapter 220.

5 (2) After reviewing current resources, including the community health
6 assessments, how to create an integrated system of community health
7 assessments, health promotion, and planning, including by:

8 (A) improving the use and usefulness of the health resource
9 allocation plan established in 18 V.S.A. § 9405 in order to ensure that health
10 resource planning is effective and efficient; and

11 (B) recommending whether to institute a public health audit process
12 to ensure appropriate consideration of the impacts on public health resulting
13 from major policy or planning decisions made by municipalities, local entities,
14 and state agencies.

15 (3) In collaboration with the director of the Blueprint for Health
16 established in 18 V.S.A. chapter 13 and health care professionals, coordinate
17 quality efforts across state government and private payers; optimize quality
18 assurance programs; and ensure that health care professionals in Vermont
19 utilize, are informed of, and engage in evidence-based practice.

20 (4) Provide a progress report on payment reform planning and other
21 activities authorized in 18 V.S.A. chapter 220.

1 Sec. 12. PAYMENT REFORM; REGULATORY PROCESSES

2 No later than January 15, 2012, the Vermont health reform board
3 established in chapter 220 of Title 18, in consultation with the commissioner of
4 banking, insurance, securities, and health care administration and the
5 commissioner of Vermont health access, shall recommend to the house
6 committee on health care and the senate committee on health and welfare any
7 necessary modifications to the regulatory processes for health care
8 professionals and managed care organizations in order to align these processes
9 with the payment reform strategic plan.

10 Sec. 13. WORKFORCE ISSUES

11 (a)(1) Currently, Vermont has a shortage of primary care professionals, and
12 many practices are closed to new patients. In order to ensure sufficient patient
13 access now and in the future, it is necessary to plan for the implementation of
14 Green Mountain Care and utilize Vermont's health care professionals to the
15 fullest extent of their professional competence.

16 (2) The board of nursing, the board of medical practice, and the office of
17 professional regulation shall collaborate to determine how to optimize the
18 primary care workforce by reviewing the licensure process, scope of practice
19 requirements, reciprocity of licensure, and efficiency of the licensing process,
20 and by identifying any other barriers to augmenting Vermont's primary care
21 workforce. No later than January 15, 2012, the boards and office shall provide

1 to the house committee on health care and the senate committee on health and
2 welfare joint recommendations for improving the primary care workforce
3 through the boards' and office's rules and procedures.

4 (b) The department of labor and the agency of human services shall
5 collaborate to create a plan to address the retraining needs of employees who
6 may become dislocated due to a reduction in health care administrative
7 functions when the Vermont health benefit exchange and Green Mountain
8 Care are implemented. The plan shall include consideration of new training
9 programs and scholarships or other financial assistance necessary to ensure
10 adequate resources for training programs and to ensure that employees have
11 access to these programs. The department and agency shall provide
12 information to employers whose workforce may be reduced in order to ensure
13 that the employees are informed of available training opportunities. The
14 department shall provide the plan to the house committee on health care and
15 the senate committee on health and welfare no later than January 15, 2012.

16 Sec. 14. MEDICAL MALPRACTICE STUDY

17 (a) The secretary of administration or designee shall study:

18 (1) the feasibility of creating a no-fault medical malpractice system in
19 Vermont;

20 (2) medical malpractice insurance reform in other states;

(c) The secretary shall report his or her findings to the house committees on health care and on judiciary and the senate committees on health and welfare and on judiciary no later than January 15, 2012.

* * * Rate Review * * *

Sec. 15. 8 V.S.A. § 4062 is amended to read:

§ 4062. FILING AND APPROVAL OF POLICY FORMS AND PREMIUMS

No policy of health insurance or certificate under a policy not exempted by subdivision 3368(a)(4) of this title shall be delivered or issued for delivery in this state nor shall any endorsement, rider, or application which becomes a part of any such policy be used, until a copy of the form, premium rates, and rules

1 for the classification of risks pertaining thereto have been filed with the
2 commissioner of banking, insurance, securities, and health care administration;
3 nor shall any such form, premium rate, or rule be so used until the expiration of
4 ~~30~~ 60 days after having been filed, or in the case of a request for a rate
5 increase, until a decision by the Vermont health reform board as provided
6 herein, unless the commissioner shall sooner give his or her written approval
7 thereto. The commissioner shall review policies and rates to determine
8 whether a policy or rate is affordable, promotes quality care, and promotes
9 access to health care. Prior to approving a rate, the commissioner shall seek
10 approval for any rate increase from the Vermont health reform board
11 established in 18 V.S.A. chapter 220, which shall approve or disapprove the
12 rate increase within 10 business days. The commissioner shall notify in
13 writing the insurer which has filed any such form, premium rate, or rule if it
14 contains any provision which is unjust, unfair, inequitable, misleading, or
15 contrary to the law of this state or if it does not meet the standards expressed in
16 this section. In such notice, the commissioner shall state that a hearing will be
17 granted within 20 days upon written request of the insurer. ~~In all other cases,~~
18 ~~the commissioner shall give his or her approval.~~ After the expiration of such
19 ~~30 days from the filing of any such form, premium rate or rule,~~ the review
20 period provided herein or at any time after having given written approval, the
21 commissioner may, after a hearing of which at least 20 ~~days~~ days' written

1 notice has been given to the insurer using such form, premium rate₂ or rule,
2 withdraw approval on any of the grounds stated in this section. Such
3 disapproval shall be effected by written order of the commissioner which shall
4 state the ground for disapproval and the date, not less than 30 days after such
5 hearing when the withdrawal of approval shall become effective.

6 * * * Employer Benefit Information * * *

7 Sec. 16. 21 V.S.A. § 2004 is added to read:

8 § 2004. HEALTH BENEFIT COSTS

9 Employers shall provide their employees with an annual statement
10 indicating the total monthly premium cost paid for any employer-sponsored
11 health benefit plan and the employee's share of the cost. The department shall
12 develop a simple form for employers to use for this annual statement.

13 * * * Single Formulary * * *

14 Sec. 17. 18 V.S.A. chapter 91, subchapter 4 is added to read:

15 Subchapter 4. Statewide Prescription Drug Formulary

16 § 4635. STATEWIDE PREFERRED DRUG LIST

17 (a) The drug utilization review board established in connection with
18 Vermont's Medicaid program shall develop and maintain a preferred drug list
19 applicable to all health benefit plans covering Vermont lives.

20 (b)(1) The drug utilization review board's selection of drugs for inclusion
21 on the preferred drug list shall be based upon evidence-based considerations of

1 clinical efficacy, adverse side-effects, safety, appropriate clinical trials, and
2 cost-effectiveness. In this subchapter, “evidence-based” shall have the same
3 meaning as in section 4622 of this title. The commissioner of Vermont health
4 access shall provide the board with evidence-based information about clinical
5 efficacy, adverse side-effects, safety, and appropriate clinical trials, and shall
6 provide information about cost-effectiveness of available drugs in the same
7 therapeutic class. Health benefit plans covering Vermont lives may also
8 submit evidence-based information listed in this subdivision to the board for its
9 consideration.

10 (2) The board may identify different drugs within the same therapeutic
11 class as preferred for health insurance plans and for state public assistance
12 programs to reflect differences in available manufacturer rebates and
13 discounts.

14 (3) The board shall meet at least quarterly. The board shall comply with
15 the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and
16 subchapter 3 of chapter 5 of Title 1 (open records), except that the board may
17 go into executive session to discuss drug alternatives and receive information
18 on the relative price, net of any rebates or discounts, of a drug under discussion
19 and the drug price in comparison to the prices, net of any rebates or discounts,
20 of alternative drugs available in the same class to determine cost-effectiveness,
21 and in order to comply with 33 V.S.A. § 2002(c) to consider information

1 relating to a pharmaceutical rebate, supplemental rebate, or Section 340b
2 discount, which is protected from disclosure by federal law or the terms and
3 conditions required by the Centers for Medicare and Medicaid Services or the
4 federal Health Resources and Service Administration as a condition of rebate
5 authorization under the Medicaid program.

6 (4) To the extent feasible, the board shall review all drug classes
7 included in the preferred drug list at least every 24 months, and may make
8 additions to or modifications of the preferred drug list.

9 (5) The program shall establish board procedures for the timely review
10 of prescription drugs newly approved by the federal Food and Drug
11 Administration, including procedures for the review of newly approved
12 prescription drugs in emergency circumstances.

13 (6) Members of the board shall receive per diem compensation and
14 reimbursement of expenses in accordance with 32 V.S.A. § 1010.

15 (c) As used in this section:

16 (1) "Health benefit plan" means a health benefit plan with prescription
17 drug coverage offered or administered by a health insurer, as defined by
18 section 9402 of this title. The term includes:

19 (A) any state public assistance program with a health benefit plan
20 that provides coverage of prescription drugs;

1 (B) any health benefit plan offered by or on behalf of the state of
2 Vermont or any instrumentality of the state providing coverage for government
3 employees and their dependents; and

4 (C) any self-insured health benefit plan that agrees to participate in
5 the preferred drug list.

6 (2) "State public assistance program" includes the Medicaid program,
7 the Vermont health access plan, VPharm, VermontRx, the state children's
8 health insurance program, the state of Vermont AIDS medication assistance
9 program, the general assistance program, the pharmacy discount plan program,
10 and the out-of-state counterparts to such programs.

11 Sec. 18. 1 V.S.A. § 313(a)(9) is amended to read:

12 (9) Information relating to a pharmaceutical rebate or to supplemental
13 rebate agreements, which is protected from disclosure by federal law or the
14 terms and conditions required by the Centers for Medicare and Medicaid
15 Services as a condition of rebate authorization or discounts under the Medicaid
16 program, considered pursuant to ~~33 V.S.A. §§ 1998(f)(2)~~ 18 V.S.A.
17 § 4635(b)(3) and 2002(c) ~~2002(c)~~ 33 V.S.A. § 2002(c).

18 Sec. 19. 8 V.S.A. § 4088e is amended to read:

19 § 4088e. NOTICE OF PREFERRED DRUG LIST CHANGES

20 On a periodic basis, no less than once per calendar year, a health insurer as
21 defined in ~~subdivisions~~ 18 V.S.A. § 9471(2)(A), (C), and (D) of Title 18 shall

1 notify beneficiaries of changes in pharmaceutical coverage and provide access
2 to the preferred drug list established and maintained by the insurer pursuant to
3 18 V.S.A. § 4635.

4 Sec. 20. 33 V.S.A. § 1998 is amended to read:

5 § 1998. PHARMACY BEST PRACTICES AND COST CONTROL

6 PROGRAM ESTABLISHED

7 (a) The commissioner of Vermont health access shall establish and
8 maintain a pharmacy best practices and cost control program designed to
9 reduce the cost of providing prescription drugs, while maintaining high quality
10 in prescription drug therapies. The program shall include:

11 ~~(1) Use of an evidence based preferred list of covered prescription drugs~~
12 ~~that identifies preferred choices within therapeutic classes for particular~~
13 ~~diseases and conditions, including generic alternatives and over the counter~~
14 ~~drugs.~~

15 ~~(2)~~ Utilization review procedures, including a prior authorization review
16 process.

17 ~~(3)~~(2) Any strategy designed to negotiate with pharmaceutical
18 manufacturers to lower the cost of prescription drugs for program participants,
19 including a supplemental purchasing agreement, discounts, and rebate program
20 programs.

1 ~~commissioner shall directly or by contract implement the program through a~~
2 ~~joint pharmaceuticals purchasing consortium. The joint pharmaceuticals~~
3 ~~purchasing consortium shall be offered on a voluntary basis no later than~~
4 ~~January 1, 2008, with mandatory participation by state or publicly funded,~~
5 ~~administered, or subsidized purchasers to the extent practicable and consistent~~
6 ~~with the purposes of this chapter, by January 1, 2010. If necessary, the~~
7 ~~department of Vermont health access shall seek authorization from the Centers~~
8 ~~for Medicare and Medicaid to include purchases funded by Medicaid. "State~~
9 ~~or publicly funded purchasers" shall include the department of corrections, the~~
10 ~~department of mental health, Medicaid, the Vermont Health Access Program~~
11 ~~(VHAP), Dr. Dynasaur, Vermont Rx, VPharm, Healthy Vermonters, workers'~~
12 ~~compensation, and any other state or publicly funded purchaser of prescription~~
13 ~~drugs.~~

14 ~~(2) The commissioner of Vermont health access and the secretary of~~
15 ~~administration shall take all steps necessary to enable Vermont's participation~~
16 ~~in joint prescription drug purchasing agreements with any other health benefit~~
17 ~~plan or organization within or outside this state that agrees to participate with~~
18 ~~Vermont in such joint purchasing agreements.~~

19 ~~(3) The commissioner of human resources shall take all steps necessary~~
20 ~~to enable the state of Vermont to participate in joint prescription drug~~
21 ~~purchasing agreements with any other health benefit plan or organization~~

1 ~~within or outside this state that agrees to participate in such joint purchasing~~
2 ~~agreements, as may be agreed to through the bargaining process between the~~
3 ~~state of Vermont and the authorized representatives of the employees of the~~
4 ~~state of Vermont.~~

5 (4) The actions of the commissioners and the secretary shall include:

6 (A)(1) active collaboration with the National Legislative Association
7 on Prescription Drug Prices;

8 (B)(2) active collaboration with ~~the Pharmacy RFP Issuing States~~
9 ~~initiative organized by the West Virginia Public Employees Insurance Agency~~
10 multi-state purchasing pools; and

11 (C)(3) the execution of any joint purchasing agreements or other
12 contracts with any participating health benefit plan or organization within or
13 outside the state which the commissioner of Vermont health access determines
14 will lower the cost of prescription drugs for Vermonters while maintaining
15 high quality in prescription drug therapies; and

16 (D) ~~with regard to participation by the state employees health benefit~~
17 ~~plan, the execution of any joint purchasing agreements or other contracts with~~
18 ~~any health benefit plan or organization within or outside the state which the~~
19 ~~commissioner of Vermont health access determines will lower the cost of~~
20 ~~prescription drugs and provide overall quality of integrated health care services~~
21 ~~to the state employees health benefit plan and the beneficiaries of the plan, and~~

1 ~~which is negotiated through the bargaining process between the state of~~
2 ~~Vermont and the authorized representatives of the employees of the state of~~
3 ~~Vermont.~~

4 ~~(5)~~(d) The commissioners of human resources and of Vermont health
5 access may renegotiate and amend existing contracts to which the departments
6 of Vermont health access and of human resources are parties if such
7 renegotiation and amendment will be of economic benefit to the health benefit
8 plans subject to such contracts, and to the beneficiaries of such plans. Any
9 renegotiated or substituted contract shall be designed to improve the overall
10 quality of integrated health care services provided to beneficiaries of such
11 plans.

12 ~~(6)~~(e) The commissioners and the secretary shall report quarterly to the
13 health access oversight committee and the joint fiscal committee on their
14 progress in securing Vermont's participation in such joint purchasing
15 agreements.

16 ~~(7)~~(f) The commissioner of Vermont health access, the commissioner of
17 human resources, the commissioner of banking, insurance, securities, and
18 health care administration, and the secretary of human services shall establish a
19 collaborative process with the Vermont medical society, pharmacists, health
20 insurers, consumers, employer organizations and other health benefit plan
21 sponsors, the National Legislative Association on Prescription Drug Prices,

1 pharmaceutical manufacturer organizations, and other interested parties
2 designed to consider and make recommendations to reduce the cost of
3 prescription drugs for all Vermonters.

4 ~~(d) A participating health benefit plan other than a state public~~
5 ~~assistance program may agree with the director to limit the plan's participation~~
6 ~~to one or more program components. The commissioner shall supervise the~~
7 ~~implementation and operation of the pharmacy best practices and cost control~~
8 ~~program, including developing and maintaining the preferred drug list, to carry~~
9 ~~out the provisions of the subchapter. The director may include such insured or~~
10 ~~self-insured health benefit plans as agree to use the preferred drug list or~~
11 ~~otherwise participate in the provisions of this subchapter. The purpose of this~~
12 ~~subchapter is to reduce the cost of providing prescription drugs while~~
13 ~~maintaining high quality in prescription drug therapies.~~

14 * * *

15 ~~(f)(1) The drug utilization review board shall make recommendations to the~~
16 ~~commissioner for the adoption of the preferred drug list. The board's~~
17 ~~recommendations shall be based upon evidence-based considerations of~~
18 ~~clinical efficacy, adverse side effects, safety, appropriate clinical trials, and~~
19 ~~cost effectiveness. "Evidence-based" shall have the same meaning as in~~
20 ~~18 V.S.A. § 4622. The commissioner shall provide the board with evidence-~~
21 ~~based information about clinical efficacy, adverse side effects, safety, and~~

1 ~~appropriate clinical trials and shall provide information about cost-~~
2 ~~effectiveness of available drugs in the same therapeutic class.~~

3 ~~(2) The board shall meet at least quarterly. The board shall comply with~~
4 ~~the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and~~
5 ~~subchapter 3 of chapter 5 of Title 1 (open records), except that the board may~~
6 ~~go into executive session to discuss drug alternatives and receive information~~
7 ~~on the relative price, net of any rebates, of a drug under discussion and the~~
8 ~~drug price in comparison to the prices, net of any rebates, of alternative drugs~~
9 ~~available in the same class to determine cost effectiveness, and in order to~~
10 ~~comply with subsection 2002(c) of this title to consider information relating to~~
11 ~~a pharmaceutical rebate or to supplemental rebate agreements, which is~~
12 ~~protected from disclosure by federal law or the terms and conditions required~~
13 ~~by the Centers for Medicare and Medicaid Services as a condition of rebate~~
14 ~~authorization under the Medicaid program.~~

15 ~~(3) To the extent feasible, the board shall review all drug classes~~
16 ~~included in the preferred drug list at least every 12 months and may~~
17 ~~recommend that the commissioner make additions to or deletions from the~~
18 ~~preferred drug list.~~

19 ~~(4) The program shall establish board procedures for the timely review~~
20 ~~of prescription drugs newly approved by the federal Food and Drug~~

1 ~~Administration, including procedures for the review of newly approved~~
2 ~~prescription drugs in emergency circumstances.~~

3 ~~(5) Members of the board shall receive per diem compensation and~~
4 ~~reimbursement of expenses in accordance with 32 V.S.A. § 1010.~~

5 ~~(6) The commissioner shall encourage participation in the joint~~
6 ~~purchasing consortium by inviting representatives of the programs and entities~~
7 ~~specified in subdivision (c)(1) of this section to participate as observers or~~
8 ~~nonvoting members in the drug utilization review board and by inviting the~~
9 ~~representatives to use the preferred drug list in connection with the plans'~~
10 ~~prescription drug coverage.~~

11 (g) The department shall seek assistance from entities conducting
12 independent research into the safety and effectiveness of prescription drugs to
13 provide technical and clinical support in the development and the
14 administration of the preferred drug list pursuant to 18 V.S.A. § 4635 and the
15 evidence-based education program established in subchapter 2 of chapter 91 of
16 Title 18.

17 Sec. 21. 33 V.S.A. § 1999(a)(1) is amended to read:

18 (a)(1) The pharmacy best practices and cost control program shall authorize
19 pharmacy benefit coverage when a patient's health care provider prescribes a
20 prescription drug not on the preferred drug list established pursuant to
21 18 V.S.A. § 4635, or a prescription drug which is not the list's preferred

1 choice, if either of the circumstances set forth in subdivision (2) or (3) of this
2 subsection applies.

3 Sec. 22. 33 V.S.A. § 2001 is amended to read:

4 § 2001. LEGISLATIVE OVERSIGHT

5 (a) In connection with the pharmacy best practices and cost control
6 program pursuant to this subchapter and the statewide preferred drug list
7 pursuant to subchapter 4 of chapter 91 of Title 18, the commissioner of
8 Vermont health access shall report for review by the health access oversight
9 committee, prior to initial implementation, and prior to any subsequent
10 modifications:

11 * * *

12 (c) The commissioner of Vermont health access shall report quarterly to the
13 health access oversight committee concerning the following aspects of the
14 pharmacy best practices and cost control program and the statewide preferred
15 drug list:

16 * * *

17 Sec. 23. 33 V.S.A. § 2002(a) is amended to read:

18 (a) The commissioner of Vermont health access, ~~separately or in concert~~
19 ~~with the authorized representatives of any participating health benefit plan, or~~
20 designee shall use the preferred drug list ~~authorized by the pharmacy best~~
21 ~~practices and cost control program~~ established pursuant to 18 V.S.A. § 4635 to

1 negotiate with pharmaceutical companies for the payment to the commissioner
2 of supplemental rebates or price discounts, including 340B discounts, for
3 Medicaid and for any other state public assistance health benefit plans
4 designated by the commissioner, in addition to those required by Title XIX of
5 the Social Security Act. The commissioner may also use the preferred drug list
6 to negotiate for the payment of rebates or price discounts in connection with
7 drugs covered under any other participating health benefit plan within or
8 outside this state, provided that such negotiations and any subsequent
9 agreement shall comply with the provisions of 42 U.S.C. § 1396r-8. The
10 program, or such portions of the program as the commissioner shall designate,
11 shall constitute a state pharmaceutical assistance program under 42 U.S.C.
12 § 1396r-8(c)(1)(C).

13 Sec. 24. 33 V.S.A. § 2076(a) is amended to read:

14 (a) All public pharmaceutical assistance programs shall provide coverage
15 for those over-the-counter pharmaceuticals on the preferred drug list developed
16 ~~under section 1998 of this title~~ pursuant to 18 V.S.A. § 4635, provided the
17 pharmaceuticals are authorized as part of the medical treatment of a specific
18 disease or condition, and they are a less costly, medically appropriate substitute
19 for or an alternative to currently covered pharmaceuticals.

* * * Conforming Revisions * * *

Sec. 25. 3 V.S.A. § 2222a is amended to read:

§ 2222a. HEALTH CARE SYSTEM REFORM; IMPROVING QUALITY
AND AFFORDABILITY

(a) The secretary of administration shall be responsible for the coordination of health care system reform initiatives among executive branch agencies, departments, and offices.

(b) The secretary shall ensure that those executive branch agencies, departments, and offices responsible for the development, improvement, and implementation of Vermont's health care system reform do so in a manner that is timely, patient-centered, evidence-based, and seeks to inform and improve the quality and affordability of patient care and public health.

(c) Vermont's health care system reform initiatives include:

(1) The state's chronic care infrastructure, disease prevention, and management program contained in the blueprint for health established by chapter 13 of Title 18, the goal of which is to achieve a unified, comprehensive, statewide system of care that improves the lives of all Vermonters with or at risk for a chronic condition or disease.

(2) The Vermont health information technology project pursuant to chapter 219 of Title 18.

1 (3) The multi-payer data collection project pursuant to 18 V.S.A.
2 § 9410.

3 (4) The common claims administration project pursuant to 18 V.S.A.
4 § 9408.

5 (5) The consumer price and quality information system pursuant to
6 18 V.S.A. § 9410.

7 (6) Any information technology work done by the quality assurance
8 system pursuant to 18 V.S.A. § 9416.

9 (7) The public health promotion programs of the agency of human
10 services, including primary prevention for chronic disease, community
11 assessments, school wellness programs, public health information technology,
12 data and surveillance systems, healthy retailers, healthy community design,
13 and alcohol and substance abuse treatment and prevention programs.

14 (8) ~~Medicaid, the Vermont health access plan, Dr. Dynasaur, premium~~
15 ~~assistance programs for employer-sponsored insurance, VPharm, and Vermont~~
16 ~~Rx, which are established in chapter 19 of Title 33 and provide health care~~
17 ~~coverage to elderly, disabled, and low to middle income Vermonters. The~~
18 creation of a single-payer health care system to provide affordable,
19 high-quality health care coverage to all Vermonters and to include federal
20 funds to the maximum extent allowable under federal law and waivers from
21 federal law.

1 (9) ~~Catamount Health, established in 8 V.S.A. § 4080f, which provides a~~
2 ~~comprehensive benefit plan with a sliding scale premium based on income to~~
3 ~~uninsured Vermonters. A reformation of the payment system for health care~~
4 ~~set forth in 18 V.S.A. chapter 220 in order to ensure that payment for services~~
5 ~~encourages health care quality and efficiency, and reduces unnecessary~~
6 ~~services.~~

7 (10) ~~The uniform hospital uncompensated care policies. A strategic~~
8 ~~approach to workforce needs, including retraining programs for workers~~
9 ~~displaced through increased efficiency and reduced administration in the health~~
10 ~~care system and ensuring an adequate primary care workforce to provide~~
11 ~~access to primary care for all Vermonters.~~

12 (d) ~~The secretary shall report to the commission on health care reform, the~~
13 ~~health access oversight committee, the house committee on health care, the~~
14 ~~senate committee on health and welfare, and the governor on or before~~
15 ~~December 1, 2006, with a five-year strategic plan for implementing Vermont's~~
16 ~~health care system reform initiatives, together with any recommendations for~~
17 ~~administration or legislation. Annually, beginning January 15, 2007, the~~
18 ~~secretary shall report to the general assembly on the progress of the reform~~
19 ~~initiatives.~~

20 (e) The secretary of administration or designee shall provide information
21 and testimony on the activities included in this section to the health access

1 oversight committee, the commission on health care reform, and to any
2 legislative committee upon request.

3 Sec. 26. 18 V.S.A. § 5 is amended to read:

4 § 5. DUTIES OF DEPARTMENT OF HEALTH

5 The department of health is hereby designated as the sole state agency for
6 the purposes of shall:

7 (1) ~~Conducting~~ Conduct studies, ~~developing~~ develop state plans, and
8 ~~administering~~ administer programs and state plans for hospital survey and
9 construction, hospital operation and maintenance, medical care, treatment of
10 alcoholics, and alcoholic rehabilitation.

11 (2) ~~Providing~~ Provide methods of administration and such other action
12 as may be necessary to comply with the requirements of federal acts and
13 regulations as relate to studies, ~~developing~~ development of plans and
14 ~~administering~~ administration of programs in the fields of health, public health,
15 health education, hospital construction and maintenance, and medical care.

16 (3) ~~Appointing~~ Appoint advisory councils, with the approval of the
17 governor.

18 (4) ~~Cooperating~~ Cooperate with necessary federal agencies in securing
19 federal funds ~~now or which may hereafter~~ become available to the state for all
20 prevention, public health, wellness, and medical programs.

1 (5) Obtain and maintain accreditation through the Public Health
2 Accreditation Board.

3 (6) Create a state health improvement plan and facilitate local health
4 improvement plans in order to encourage the design of healthy communities
5 and to promote policy initiatives that contribute to community, school, and
6 workplace wellness.

7 Sec. 27. 18 V.S.A. § 9410(a)(1) is amended to read:

8 (a)(1) The commissioner shall establish and maintain a unified health care
9 data base to enable the commissioner and the Vermont health reform board to
10 carry out ~~the~~ their duties under this chapter, chapter 220 of this title, and Title
11 8, including:

12 (A) Determining the capacity and distribution of existing resources.

13 (B) Identifying health care needs and informing health care policy.

14 (C) Evaluating the effectiveness of intervention programs on
15 improving patient outcomes.

16 (D) Comparing costs between various treatment settings and
17 approaches.

18 (E) Providing information to consumers and purchasers of health
19 care.

20 (F) Improving the quality and affordability of patient health care and
21 health care coverage.

1 Sec. 28. Sec. 10 of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is
2 amended to read:

3 Sec. 10. IMPLEMENTATION OF CERTAIN FEDERAL HEALTH
4 CARE REFORM PROVISIONS

5 (a) From the effective date of this act through July 1, ~~2011~~ 2014, the
6 commissioner of health shall undertake such planning steps and other actions
7 as are necessary to secure grants and other beneficial opportunities for
8 Vermont provided by the Patient Protection and Affordable Care Act of 2010,
9 Public Law 111-148, as amended by the Health Care and Education
10 Reconciliation Act of 2010, Public Law 111-152.

11 (b) From the effective date of this act through July 1, ~~2011~~ 2014, the
12 commissioner of Vermont health access shall undertake such planning steps as
13 are necessary to ensure Vermont's participation in beneficial opportunities
14 created by the Patient Protection and Affordable Care Act of 2010, Public Law
15 111-148, as amended by the Health Care and Education Reconciliation Act of
16 2010, Public Law 111-152.

17 Sec. 29. Sec. 31(d) of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is
18 amended to read:

19 (d) Term of committee. The committee shall cease to exist on January 31,
20 ~~2011~~ 2012.

1 Sec. 30. REPEAL

2 (a) 33 V.S.A. § 1901c (Medical care advisory board) is repealed effective
3 December 31, 2013.

4 (b) 18 V.S.A. § 9407 (public oversight commission) is repealed effective
5 June 30, 2011.

6 Sec. 31. EFFECTIVE DATES

7 (a) Secs. 1 (principles), 2 (strategic plan), 8 (integration plan), 9 (financing
8 plans), 10 (HIT), 11 (health planning), 12 (regulatory process), 13 (workforce),
9 14 (medical malpractice), 25 (health care reform), 26 (department of health),
10 28 (ACA grants), and 29 (primary care workforce committee) of this act and
11 this section shall take effect on passage.

12 (b) Secs. 3 (Vermont health care reform), 5 (DVHA), 6 (Health care
13 eligibility), and 30 (repeal) shall take effect on July 1, 2011.

14 (c) Sec. 4 (Vermont health benefit exchange; Green Mountain Care) shall
15 take effect on July 1, 2011. The Vermont health benefit exchange shall begin
16 enrolling individuals no later than November 1, 2013 and shall be fully
17 operational no later than January 1, 2014. Green Mountain Care shall be
18 implemented upon approval by the U.S. Department of Health and Human
19 Services of a waiver under Section 1332 of Affordable Care Act.

20 (d) Sec. 7, 3 V.S.A. § 402 (patient and health care professionals advisory
21 board), shall take effect on January 1, 2014.

1 (e) Sec. 15 (rate review) shall take effect on October 1, 2011 and shall
2 apply to all filings on and after October 1, 2011.

3 (f) Secs. 16 (health benefit information) and 27 (VHCURES) shall take
4 effect on October 1, 2011.

5 (g) Secs. 17–24 (drug formulary) shall take effect on October 1, 2011,
6 except the provisions in Sec. 17 of this act (18 V.S.A. § 4635, statewide
7 preferred drug list), allowing the drug utilization and review board to develop
8 the statewide preferred drug list, shall take effect immediately upon passage to
9 ensure implementation on October 1, 2011.